

FINANCIAL INTELLIGENCE AUTHORITY

GUIDELINES ON REPORTING INTERNATIONAL WIRE TRANSFERS

JANUARY 2021

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Financial Intelligence Authority International Wire Transfer Reporting Guidelines, 2021

1.0 Preamble

- 1.1 In accordance with Sections 20 (d) and 21 (i) and (j) of the Anti-Money Laundering Act, 2013 (as amended), and Regulations 34 and 35 of the Anti-Money Laundering Regulations 2015, the Financial Intelligence Authority (FIA) hereby issues the following guidelines for the reporting of International Wire Transfers.
- 1.2 These Guidelines may be cited as the Financial Intelligence Authority International Wire Transfer Reporting Guidelines, 2021 and shall take effect on April 1, 2021.
- 1.3 Wire transfer refers to any transaction carried out on behalf of an originator through a financial institution by electronic means with a view to making an amount of funds available to a beneficiary person at a beneficiary financial institution, irrespective of whether the originator and the beneficiary are the same person¹. Wire transfers may be cross-border or domestic. These guidelines specifically focus on international wire transfers.

2.0 Objective

- 2.1 Given that money laundering and terrorist financing are transnational crimes, international wire transfers are one of the financial instruments at risk for money laundering and terrorist financing operations. Money launderers use international wire transfers in the second stage of the laundering process, which is the layering stage. The goal is to move the funds from one jurisdiction to another with each layer of transactions making it more difficult for law enforcement agencies to trace the origin of the funds.
- 2.2 The main objective of putting in place international wire transfer control measures is to prevent criminals from having unfettered access to wire transfers for moving their funds, and for detecting such misuse when it occurs.
- 2.3 By implementing this reporting requirement, the Financial Intelligence Authority seeks to ensure that basic information on the originator and beneficiary of international wire transfers is available for analyzing suspicious or unusual activity, and disseminating the resulting financial intelligence to the law enforcement agencies if deemed necessary.
- 2.4 The objective of these guidelines therefore, is to inform the concerned accountable persons of the requirement to report international wire transfers, and the steps to be followed to submit the reports to the FIA.

¹ Financial Action Task Force 40 Recommendation, 2012

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3.0 Scope

- 3.1 These guidelines are addressed to all Accountable Persons that facilitate international wire transfers, as specified in the Second Schedule of the Anti-Money Laundering Act, 2013 as amended.
- 3.2 The guidelines do not apply to financial institution-to-financial institution transfers and settlements, where both the originator person and the beneficiary person are financial institutions acting on their own behalf.

4.0 How and When to Report

- 4.1 The FIA has developed a reporting format (designated as International Wire Transfer Report goAML Web Form and attached as Annex 1 to these guidelines). Reporting entities are therefore expected to use this reporting format to file the reports. The reporting template can be accessed on the FIA website: https://goaml.fia.go.ug/PRD.
- 4.2 The reports should be filed by the designated Money Laundering Control Officers and in their absence, by their respective alternates, on a weekly basis, by **5:00pm every Tuesday** for the transactions of the preceding week.
- 4.3 All accountable persons are expected to put in place appropriate AML/CFT solutions as well as robust reporting systems to facilitate generation and filing of the reports to the FIA in the specified format.
- 4.4 Specific guidance on how to fill International Wire Transfer Report goAML Web Form is provided in the Annex attached to these guidelines.

5.0 Additional Information

- 5.1 If an accountable person required to file an international wire transfer report, due to technical challenges or for any another reason acceptable to the FIA is unable to file the report using the goAML platform, such a person must file the report through the email: <u>iwtr@fia.go.ug</u> but once the technical challenges are resolved, all email submissions must be re-uploaded on the goAML system.
- 5.2 For additional information on international wire transfer report and other related matters email: <u>goamlhelpdesk@fia.go.ug</u>

Sydney Asubo **Executive Director**

Financial Intelligence Authority International Wire Transfer Reporting Guidelines, 2021

Annex: International Wire Transfer Report goAML Web Form Submission Guide

1. Creating an International Wire Transfer Report (IWTR)

Manual web reports can be created by opening the menu item **New Reports** > **Web Reports** from the main menu.

Select the required report type, i.e **International Wire Transfer Report** as shown in the image below and then select **Create Report**

Select a report type to continue



Please select a report type and click Create Report to continue

Figure 1

2. Report Main Page

2.1. Report Main Page Tab

The Web Report Form is split into two main areas. On the left is the Navigation panel that allows the user to jump to different areas of the report and to see which areas are still missing or have invalid information. The image below is an example of how the navigation panel is shown for a new Transactions web report.

Report ID: 3236-0-0	🗸 😑 🖨 🛛
Attachments	
Indicators	
Transactions	

Figure 2

The **Report Tab** in the Navigation Panel is selected by default and is the Report Main Page. In this tab is the report ID and the actions that can be associated with a report.

The **Red** bar on the left of a tab indicates that the data for that tab is incomplete or invalid. Also, for the Report tab, the bar is also red if ANY of the other sections below are red. All of the red bars must be green for the report to be submitted. Tabs without a red or green bar are optional.



Figure 3

Once the whole report is complete and valid the bar on the left of the Report tab will appear green as shown below.



Figure 4

The actions on the **Report Tab** are

	Undo Delete
Ċ	This is only shown after a Delete operation. When clicked the deleted object will be restored.
	Save
	Saves the report. This can be done at any time and allows the user to reload the report in its current state to be completed later.
	Print Preview
e	This opens the report in a new tab in a print ready format. If there are changes made in the report form since the report was last saved the button will be disabled. Once the report is saved it will be enabled again. This is because the preview shows the report that was last saved, so that there is no discrepancy between what is shown in the form and what is shown in the preview.
	Submit



2.2. Report Main Page Form

The Report Main page shows the Report Headers, the Reporting Person and the Location sections of the Report. The report type is displayed at the top and underneath the Local Currency Code, the **Reporting Entity** and **Reporting Entity ID** are for the RE that the user is logged in as and the **Report ID** for the current report.

International Wire Transfer Report

Local Currency Code: UGX	R	eporting Entity: Financial Intelligence Unit (FIU)		Entity ID: 1	Report ID: 3715-0-0	
* Reporting Entity Branch Kampala Reason	R	eporting Entity Reference	Reference Date 8/25/2020	m	FIU Reference	
Reason						
Action						
✓ Reporting Person						Load current user
Title		First Name	Last Name		Email	
		goaml	goaml		ivan.bwire@fia.go.ug	
Gender		irth Date	NIN		Nationality 1	
			m			
Occupation		Passport Number	Passport Country			
✔ Location						0 8
• Туре	•	Address	Town		• City	
Work	\sim	Kampala			Kampala	
Zip		Country	State			
		UGANDA	\sim			

Figure 5

2.2.1. Reporting Person

When a form is first loaded, the **Reporting Person** section is auto-populated with the details of the user you are logged in as

This person object cannot be edited in the same way that other person objects can be. Once the form is saved, the reporting person will stay the same

If another user opens the form, it is not automatically overridden by that user.

However, if you want to change the reporting person details with your own details. Or if you have updated the details that you want reflected in the saved report, click on the **Load Current User** button in the top right of the **Reporting Person** collection.

A confirmation dialog will be displayed asking if you wish to replace this person object with the details of the current user.



Figure 6

Select \boldsymbol{Yes} to make the replacement

3. Transactions

3.1. Transactions List Tab

Selecting the Transactions List tab will show the list of Transactions in a grid containing the Transaction Number, Date, Amount and Transmode code for each transaction. The total number of Transactions in the report is shown in a badge next to the **Transactions** header and the total amount of all the values of the transactions in the report are shown on the right of the tab.

Transactions	2	246 zar

Figure 7

The image below is an example of when the mouse pointer is hovered over the Transactions List Tab. This shows the actions that can be done on the transactions list.



Figure 8

The actions on the transactions list are:

	Expand / Collapse
*	Expand or collapse the transaction trees in the navigator. When the trees are collapse there is only a tab for each transaction in the list under the Transactions List tab.

	Download all the transactions in the report
*	See the section below on uploading/downloading transactions
	Upload transactions
1	See the section below on uploading/downloading transactions
↔	Create a new Bi-Party transaction

3.2. Transactions List

Transactions

Status	Number	Date	Local Amount	Transmode Code	
×	TRNWEB0819 21 NOV 19	11/8/2019	123	ATM	
×	TRNWEB0820 21 NOV 19	11/7/2019	123	Remittance	

Figure 9

3.3. Transaction Tab

Selecting the Transaction tab, the transaction form in the editor for that particular transaction. The indicator \leftrightarrow shows that the transaction is a Bi-Party and the transaction number and amount are also displayed.



When the mouse pointer is hovered over the transaction tab the actions to download or delete the transactions are displayed.



Figure 11

When a transaction is populated, a sub-Tab is created under the Transaction Tab for each **Account**, **Person** or **Entity** that is added to the transaction. The image below shows a Bi-Party transaction from and Account called *MyAccName* to a Person called *James Smith*. The account contains an Entity called *MyEntityName* which in turn contains director (which is a person object) called *MyDirectorName*.

Each of these sub-tabs can be selected to navigate immediately to that object in the transaction.



Figure 12

~ >	Expand / Collapse
↔	Bi-Party Transaction
×	Multi-Party Transaction
•	From
	То
Θ	Account (account name is shown as title)
	Entity (entity name is shown as title)
4	Person including Directors (first name and last name are shown as title)

3.4. Transaction Form

Once a transaction is added the Transaction form will be shown. An example of a Bi-Party transaction form is given below. The fields which are mandatory will be displayed in pink with a red outline.

	ion									ť
umber is required!			¢ŝ	Internal Reference Number		Transmode Code is required!	•	Transmode	Comment	
ocal Amount is req	uired!			Date is required! M/d/yyyy	m	Late Deposit?		Posting Da		Ê
eller				authorized		Location				
escription is requir	ed!									
Comments										
🕩 From	+	0	Account	Account (My Client)	+ 4	Person Person (My Client)	+	Entity	e Entity (My Client)	
➡ From➡ To	+	0		Account (My Client) Account (My Client)	+ +	Person Person (My Client) Person Person (My Client)	+			
	+	0	Account							

Figure 13

To add a party to either the **From** or **To** select one of the 6 buttons **Account**, **Account My Client**, **Person**, **Person My Client**, **Entity** or **Entity My Client**

3.4.1. Fields

Mandatory fields are shown by a red asterisk next to the field name.

* Address	
Some Address	

If there are validation errors on the field the field is highlighted pink and the error is shown in place of the field name.

Address is r	equired!

Hovering the mouse pointer over the field name provide a Tooltip for the field. There may be extra information available here to determine what values should be entered.

First Name Tooltip
* First Name
James Smith

Tooltips also show the error messages if there is not enough room to show them in the form.



Some fields are mutually exclusive, such as the **institution code** and **swift** in the Account object. Only one of them can be selected and is required. Use the radio buttons on the left of the field to activate the field before entering data.



3.4.2. Collections

Some objects contain a collection of other objects, for example Figure 14 below shows some of the collections for a **Person** object.

Clicking on the \clubsuit button on the left of the collection name adds another object to this collection. Once the maximum number of objects have been added the button is greyed out. In the image below the **Employer Address** button is greyed out because only a maximum of 1 object can be added. Whereas the **Addresses** Collection button is still active even though there are 2 two objects already added as there is no limit on the objects for the Addresses collection. If there is a minimum of 1 object required in the collection then the object will be added automatically when the Person, Account or Entity is created.

÷	Employer Address	~			a
		Type is required!	Address is required!	Town	City is required!
		Zip	* Country SWITZERLAND	State	
		Comments	SWITZERLAND		
	Employer Phone				11
+	Employer Phone				
+	Addresses	∨ #1			O 🗎
		Type is required!	Address is required!	Town	City is required!
		Zip	* Country	State	
		Zip	SWITZERLAND T	State	
		Comments			
					ĥ
		∨ #2			O
		Type is required!	Address is required!	Town	City is required!
		•			
		Zip	* Country	State	
			SWITZERLAND •		
		Comments			

Figure 14

3.4.3. Reuse of objects

Several objects in the web form can be reused to prevent having to repeat filling out the data multiple times. The objects are **Account**, **Person**, **Entity** and **Address.** (and the associated '**My Client'** objects)

This is done by selecting the icon in the top right corner of a reusable object this will open a dialog, like the one shown below for **Persons** below.

s	elect			×
1	First Name	Last Name	Birth Date	
	John	Smith		
	James	Smith		
			Select	cel

Figure 15

Select a row for the object you wish to re-use and then select the **Select** button. The data from the object will be copied into the form from where the dialog was opened.

N.B. Once an object is re-used it is linked. This means that when an object is reused, any changes in either of those objects will be reflected in the other. So for example if a **Person** John Smith was re-used in several transactions in the form. If the last name was changed in one of those objects it will be reflected in all of the other instance. The headers of the reusable object are **NOT** copied or linked.

When adding a party to a Transaction the headers of the object are slightly different depending on where the party is being added to the transaction.

For example the two images below show a **Person** object added as a **From** and **To** respectively. The headers of the party are shown with a blue dotted line.

These headers are **NOT** copied across when an object is re-used and are specific to that particular party instance.

From - Person				i
Funds Code is required!	Funds Comment	Country	•	
+ Foreign Currency				
+ Conductor				
Title	Gender	* First Name	* Last Name	
		▼ James	Smith	
Middle Name	Prefix	Birth Date	Birth Place	
		M/d/vvvv		

Figure 16

🖈 To - Person				🙃 💼
Funds Code is required!	Funds Comment	Country	Ŧ	
Foreign Currency Title	Gender	* First Name	* Last Name	
	Gender	 First Name John 	* Last Name Smith	
+ Foreign Currency Title Middle Name	Gender Prefix			

Figure 17

When objects are re-used, they are linked. There is a linked badge that is shown next to the object buttons along with a number that identifies how many other objects are linked to this one.

> Person	First Name John	Last Name Smith	Birth Date	% 3 🙆 💼
> Person	First Name John	Last Name Smith	Birth Date	€ 3 <mark>0 @</mark>
> Person	First Name John	Last Name Smith	Birth Date	% 3 🙆 💼

Figure 18

In the Navigation panel – selecting a re-used object also identifies which other objects are linked to that one. In the figure below, when the selecting the *John Smith* person, both *John Smith* person objects show an icon indicating there are linked.

✓ ⊠ New Transaction		
🗸 🛔 John Smith	90	
✓ ☑ New Transaction		
🗸 🛔 James Smith		
✓ ➢ New Transaction		
🗸 🛓 John Smith	<i>c</i> o	

Figure 19

4. Transactions Upload/Download

The goAML Web Form provides the ability to upload and download, full and partial transactions as XML files. This allows users to create and re-use templates that can speed up the manual entry of reports.

4.1. How to Download a Transactions

Figure 20 shows a goAMLWeb report that has been partially completed. It contains a single transaction with an Account. It may be required that the user wishes to submit several transactions that contain this account and will therefore want to download the transaction as it is so that it can be re-used as a template.

Any transactions can be downloaded, it is not necessary for a transaction to be valid or complete.

In order to download the transaction as XML, hover the mouse over the Transaction in the navigator pane on the left of the report and the download icon ⁽²⁾ will appear. Hovering over this will show the tooltip **Download Transaction (XML)**.

-	Transaction			
Attachments	Number is required!	Internal Reference Number	* Transmode Code	Transmode Comment
Indicators		8	Electronic transaction •	
Transactions 1 Download	Transaction (XML)	* Date	* Late Deposit? 🔲	
✓ X New Transaction		07/08/2019		
	Teller	authorized	Location	
✓ I Adam123	Description			
	Comments			
	Involved Parties			
				-
	+ 🕑 Account Acc	ount (My Client) + A Perso	n Person (My Client)	Entity Entity (My Client)
	✓ Account			∞ 🙃 🖮
	* Role	Funds code	* Country	
	D (C)			Significance
	Payee / Sender	•	ANDORRA •	Significance
	Funds comment	Comments	ANDORRA •	Significance
		Comments	ANDORRA	Significance
	Funds comment	Comments	ANDORRA	Significance
	Funds comment Foreign Currency	Comments		
	Funds comment Foreign Currency Account Number	Comments , Name	 Institution Name 	

Clicking this button will download the transaction.

Figure 20

Figure 21 - Downloaded Transaction XML below shows the resulting XML that is downloaded. Only the fields that are provided in the report are given in the XML. Some fields that are mandatory, such as **transaction number** are also included,

but	are	provided	as	an	empty	tag.
- <repoil - <t< td=""><td>ransactions> <transaction> <transaction <date_transa <transmode_ <amount_loc - <involved_pa - <party> <role - <acc <</acc </role </party></involved_pa </amount_loc </transmode_ </date_transa </transaction </transaction></td><td>action > 2019-08-07T00 _code > C arties > => A ount > institution_name > Alpha institution_code > ADWE account > Adam123 count > ntry > AD </td><td>a BankR2323<td>ution_name></td><td></td><td></td></td></t<></repoil 	ransactions> <transaction> <transaction <date_transa <transmode_ <amount_loc - <involved_pa - <party> <role - <acc <</acc </role </party></involved_pa </amount_loc </transmode_ </date_transa </transaction </transaction>	action > 2019-08-07T00 _code > C arties > => A ount > institution_name > Alpha institution_code > ADWE account > Adam123 count > ntry > AD	a BankR2323 <td>ution_name></td> <td></td> <td></td>	ution_name>		

Figure 21 - Downloaded Transaction XML

Everything inside the <<u>transaction</u>> tags follow the structure of the goAML Schema.

The difference between the XML used to download/upload transactions and the schema is that the transactions are *wrapped* in the <u><reportdata></u> and <u><transactions></u> tags. This is because multiple transactions can be downloaded or uploaded at once, and so a root element is required (**reportdata**). The group element (**transactions**) is used so that the functionality can be extensible in the future to accommodate other groups of reusable objects such as Persons, Accounts and Entities.

The following XML example shows how multiple transactions will appear when downloaded.

<reportdata>

<<u>transactions></u>

<transaction> ... </transaction> <transaction> ... </transaction>

</transactions>

</reportdata>

All transaction files that are downloaded can be used immediately for uploading as templates for new transactions.

Figure 22 - Download All Transactions shows where to download all the transactions in the report. Hovering the mouse pointer over the **Transactions** header in the left navigator will display the button.

Attachments			
Indicators	Download All Transactions (XML)	Number is required!	Internal Reference Nu
Transactions 1	🙆 ± ↔ 🗴	Local Amount is required!	* Date
🗸 🔀 New Transacti	ion	- Teller	07/08/2019 authorized

Figure 22 - Download All Transactions

4.2. How to Upload Transactions

The first thing to do before uploading transactions is to make sure that the XML is correct.

Each transaction should be inside a <u><transaction></u> tag and must follow the goAML schema structure, however it does not have to be valid, i.e. the data does not have to be complete or conform to the restrictions of the schema such as mandatory, min/max, decimal etc.

The transactions should then be placed inside <u><reportdata></u> and <u><transactions></u> tags as shown in Figure 23 below. It is also possible to upload each transaction individually in separate files however even a single transaction must be contained in these *wrapper* tags for it to be uploaded successfully.



Figure 23

Once the file is ready for upload, place the mouse over the **Transactions** header in the left hand navigator so that the **Upload Transactions (XML)** button is displayed as shown in Figure 24 and click it to open the file dialog.

Indicators		Local Currency Code: CHF	Rep
mulcators	Upload Transactions (XML)	Reporting Entity Branch is	Rep
Transactions			
		Reason is required!	

Figure 24

Select the file containing the transactions and click the **Upload** button as shown in Figure 25



Figure 25

The file will be read and the transactions will be added to the report as shown in Figure 26.

Report ID: 3060-0-0 🗸 🕒 🖉	Comments			
Attachments				
Indicators	Involved Parties			
Transactions 2 0 CHF	+ 💿 Account Account	(My Client) + 🛔 Person	Person (My Client)	Entity Entity (My Client)
✓ ⊠ New Transaction				
✓ ⓓ Adam123	◆ Account	Funds code	• Country	Simifana
✓ ➢ New Transaction	* Role Payee / Sender	Funds code	* Country ANDORRA	Significance
✓ ⓓ Adam123	Funds comment	Comments		
	+ Foreign Currency			
	* Account Number Adam123	Name	* Institution Name Alpha Bank	Branch

Figure 26

All transactions are added to the report as they are shown in the file. There is no processing on the report or file. For example, if there is an existing transaction in the report with the same number as one in the file, it will result in two transactions in the report with the same number. Any linking of accounts must also be done manually after the transactions have been uploaded.

4.3. Linking of Accounts

After transactions have been uploaded, all objects such as Persons, Accounts and Entities are treated individually, that means that changing the data on one object will not change the data on any of the other objects even if they have the same data.

For Accounts, it is possible to link objects that share a matching **Account Key** so that any changes to one of those Account objects will be reflected in all others. The Account key is based on a combination of *Account Number* + *Institution Name* + *Institution Code* or Swift. See "Template for Account matching logic" for examples.

For example:

Indicators					Link Accounts
Transactions 3	0 zar				Tooltip
✓ ↔ New Transaction		From - Account			ବ୍ତ 🚨 📋
		* Funds Code	Funds Comment	* Country	
∨ 🕩 💷 Adam123		UNKNOWN	•	NETHERLANDS	•
$\checkmark \leftrightarrow$ New Transaction		+ Foreign Currer	псу		
🗸 🕩 💽 Adam123		* Account Number	Name	Institution Name	Branch
		Adam123			
✓ ↔ New Transaction		Account_Non_Banking_In	stitution* Institution Code	* Swift	Account Type
🗸 🕩 💷 Sarah123			Adam123	0	,
		Status Code	Currency Code	Beneficiary	IBAN



In Figure 27 there are three uploaded transactions each with an Account. The first two Accounts have the same Account number **Adam123**. The first account is selected and highlighted in the editor.

By clicking on the **Link Accounts** button of the first account, all the information of the first account will be copied to the second account (and any other accounts that have this number). After this any change to either of these accounts will be reflected in the other. The account **Sarah123** is not affected.

The green box in Figure 28 shows the areas that contain the linked account data. The red boxes show **From** and **Foreign Currency** objects which are not part of the **Account** object and are therefore not linked.

🗭 From - Account			°o 🔹 💼
* Funds Code UNKNOWN	Funds Comment	* Country NETHERLANDS •	
+ Foreign Currency			
* Account Number Adam123	Name	Institution Name	Branch
Account_Non_Banking_Institut	ion [*] Institution Code • Adam1236	* Swift	Account Type
Status Code	Currency Code	Beneficiary	IBAN
Client Number	Opened M/d/yyyy	Closed M/d/yyyy	Balance
Date of Balance M/d/yyyy 🛗	Beneficiary Comment	Comments	
+ Entity			
+ Signatory(ies)			

Figure 28

Template for Account matching logic

Account matching based on co	result	
Account Number: 11111	Account Number: 11111	Match
Account Number: 11111	Account Number: 11111	Match
Institution Name: BankA	Institution Name: BankA	
Account Number: 11111	Account Number: 11111	Match
Institution Code: BABA	Institution Code: BABA	
Account Number: 11111	Account Number: 11111	Match
Swift: ABC	Swift: ABC	
Account Number: 11111	Account Number: 11111	Match
Institution Name: BankA	Institution Name: BankA	
Institution Code: BABA	Institution Code: BABA	
Account Number: 11111	Account Number: 11111	Match
Institution Name: BankA	Institution Name: BankA	
Institution Code: BABA	Institution Code: BABA	
Swift: ABC	Swift: XYZ	
Account Number: 11111	Account Number: 11111	Match
Institution Name: BankA	Institution Name: BankA	
Swift: ABC	Swift: ABC	
Account Number: 11111	Account Number: 11111	No match
Institution Name: BankA	Institution Name: BankA	

Swift: ABC	Swift: XYZ	
Account Number: 11111	Account Number: 11111	No match
Institution Name: BankA	Institution Name: BankA	
Institution Code: BABA	Institution Code: BABC	
Swift: ABC	Swift: ABC	
Account Number: 11111	Account Number: 11111	No match
Institution Name: BankA	Institution Name: BankB	
Swift: ABC	Swift: XYZ	
Account Number: 11111	Account Number: 11111	No match
Institution Name: BankA	Institution Name: BankB	
Account Number: 11111	Account Number: 22222	No match

<u>Note</u>

The International Wire Transfer Report (Report Code: IWTR) can be submitted using the same XML format as the Large Cash Transaction Report (Report Code: LCTR) with the only difference being the type of transactions captured as per the guidelines from the Financial Intelligence Authority (FIA). These guidelines state that the Large Cash Transactions are transactions that meet the threshold of Ugx 20,000,000 (twenty million uganda shillings only) while International Wire Transfers are transactions that involve either a source or destination that is outside of Uganda irrespective of the transaction amount.